

Message Text

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ORIGIN DLOS-04

INFO OCT-01 EA-07 ISO-00 /012 R

66011

DRAFTED BY D/LOS:PSMITH:AFR

APPROVED BY D/LOS:AGJAMES

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P 211559Z APR 76

FM SECSTATE WASHDC

TO AMEMBASSY KUALA LUMPUR PRIORITY

S E C R E T STATE 096480

FOL REPEAT USUN 1556 ACTION SECSTATE INFO JAKARTA MANILA 14 APR.

QUOTE

S E C R E T USUN 1556

FOR DEPUTY SECRETARY INGERSOLL AND UNDERSECRETARY MAW

OSD- DEPUTY SECRETARY ELLSWORTH

JCS - FOR GENERAL BROWN

FROM LOS DEL

E.O. 11652: GDS

TAGS: PLOS

SUBJECT: LOS: ARCHIPELAGOS

REF: (A) MANILA 3408 (B) MANILA 3464 (C) JAKARTA 3222

1. SUMMARY: INDONESIAN MARSHAL SUDHARMONO (HEAD OF DEL) SUGGESTS U.S. MAKE PLITICAL APPROACH TO PHILIPPINES ON ARCHIPELAGOS NEXT WEEK BOTH HERE AND, IMPLICITLY, DIRECTLY TO PRES. MARCOS. REQUEST GUIDANCE.

2. USDEL VICE-CHAIRMAN OXMAN AND RADM. MORRIS HAD USEFUL
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AND FRIENDLY MEETING WITH SUDHARMONO MARCH 15 IN LIGHT OF

HIS IMMEDIATE DEPARTURE FOR JAKARTA. SUDHARMONO WILL RETURN FOLLOWING WEEK, MUCH SOONER THAN HE HAD ORIGINALLY PLANNED. EARLY RETURN PROBABLY DUE TO CONFERENCE PRESIDENT'S DECISION TO AIM FOR FIRST REVISION OF SINGLE NEGOTIATING TEXT WITHIN FORU WEEKS.

3. SUDHARMONO AGREED THAT REMAINING ISSUES BETWEEN U.S. AND INDONESIA ON ARCHIPELAGOS REQUIRED POLITICAL, NOT TECHNICAL DECISION, AND HE SEEMED RELATIVELY OPTIMISTIC. HE ALLUDED TO OVERFLIGHT AS ONE PROBLEM, BUT DID NOT ARGUE WITH OUR FIRM RESPONSE. HE AGREED THAT U.S. AND INDONESIA DELS SHOULD PROCEED TO WORK OUT PROBLEMS UPON HIS RETURN (WHILE AVOIDING OVERT SUGGESTION WE SHOULD AVOID MOCHTAR), AND THAT COMMITTEE II CHAIRMAN SHOULD AVOID PUBLIC DISCUSSION OF ISSUE BEFORE MATTER WORKED OUT.

4. WHEN WE NOTED THAT STRAITS MIGHT COME UP AS EARLY AS THIS WEEK, SUDHARMONO SIAD THAT GROUP OF STRAITS STATES WAS NOW SPLIT ON ISSUE. WE NOTED THAT THIS MEANT GOI NEED NOT EXPOSE ITSELF. SINCE COMMITTEE CHAIRMAN WOULD DO LITTLE MORE THAN ASK FOR OBJECTIONS (AMENDMENTS) TO EXISTING TEXT, INDONESIA COULD AVOID PROBLEM BY STAYING SILENT, WE EXPLAINED AT LENGTH HOW EXISTING TEXT FITS INTO PLANS FOR SAFETY MEASURES IN MALACCA STRAITS, ADN OFFERED AGAIN TO HELP THE THREE STRAITS STATES WITH A SUBMISSION TO IMCO.

5. SUDHARMONO THEN SAID MAIN PROBLEM IS THE PHILIPPINES. HE SAID THAT THEIR HARD-LINE POSITION ON HISTORIC WATERS WITH INNOCENT PASSAGE IS UNREALISTIC, BUT THEY DO NOT SEEM TO REALIZE IT. THEY SEEM UNABLE TO ACT WITHOUT A DECISION FROM PRES. MARCOS. INDONESIA EXPECTS FINAL RESPONSE FROM PHILIPPINE REP. SANTOS IN NEW YORK BY FRIDAY, AND IF THERE IS NO INCREASED FLEXIBILITY, THE ARCHIPELAGO GROUP WILL PROBABLY ABANDON THE PHILIPPINES. SUDHARMONO, AFTER AGREEING THAT IN PAST HE HAS ASKED US TO AVOID TOO MUCH DETAIL WITH PHILIPPINES, SUGGESTED WE CONTACT PHILIPPINES "NOT THIS WEEK, BUT NEXT WEEK."

5. US DEL WILL CONTACT PHILIPPINE REP. SANTOS NEXT WEEK. HOWEVER, IN VIEW CLEAR HINT THAT ONLY PRES. MARCOS CAN
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MAKE DECISION TO BE FLEXIBLE, USDEL WILL PREPARE PROPOSED TALKING POINTS FOR USE WITH MARCOS THAT TAKE INTO ACCOUNT SUDHARMOND'S COMMENTS ON NATURE OF PROBLEM IF DEPARTMENT AUTHORIZES APPROACH TO MARCOS, WE ALSO RECOMMEND THAT AMB. NEWSOME ATTEMPT TO GET READING FROM SUDHARMONO, AND CONFIRM THAT WE WILL APPROACH GOP. WHILE WE FIND IT CURIOUS THAT SUDHARMONO EMPHASIZED THAT WE SHOULD NOT APPROACH GOP UNTIL AFTER INDONESIA'S FRIDAY DEADLINE, WE SUSPECT GOI

ANTICIPATES NEGATIVE GOP RESPONSE, AND THAT SUDHARMONO
SEES U.S. APPROACH AS LAST-DITCH EFFORT TO BRING PHILIP-
PINOS ALONG WHICH, IF SUCCESSFUL, WILL ELIMINATE REMAINING
OPPOSITION IN JAKARTA TO MAKING OVERT SPLIT WITH THE PHILIP-
PINOS. SUDHARMONO PROBABLY REALIZES THAT SINGLE NEGOTIATING
TEXT AS IT STANDS IS BASICALLY ACCEPTABLE TO USG, AND THAT
IF THERE ARE NO AMENDMENTS TO USG, AND THAT IF THERE ARE NO
AMENDMENTS FROM THE CHAIR IN THE FIRST REVISION, IT WILL BE
MORE DIFFICULT TO GET CHANGES LATER. SCRANTON

UNQUOTE KISSINGER

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Message Attributes

Automatic Decaptoning: X
Capture Date: 01 JAN 1994
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: LAW OF THE SEA, POLICIES, NEGOTIATIONS
Control Number: n/a
Copy: SINGLE
Draft Date: 21 APR 1976
Decaption Date: 01 JAN 1960
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Authority: CunninFX
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 28 MAY 2004
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1976STATE096480
Document Source: CORE
Document Unique ID: 00
Drafter: PSMITH:AFR
Enclosure: n/a
Executive Order: GS
Errors: N/A
Film Number: D760151-0627
From: STATE
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1976/newtext/t19760438/aaaabfsg.tel
Line Count: 126
Locator: TEXT ON-LINE, ON MICROFILM
Office: ORIGIN DLOS
Original Classification: SECRET
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 3
Previous Channel Indicators: n/a
Previous Classification: SECRET
Previous Handling Restrictions: n/a
Reference: 76 MANILA 3408, 76 MANILA 3464, 76 JAKARTA 3222
Review Action: RELEASED, APPROVED
Review Authority: CunninFX
Review Comment: n/a
Review Content Flags:
Review Date: 19 MAY 2004
Review Event:
Review Exemptions: n/a
Review History: RELEASED <19 MAY 2004 by ShawDG>; APPROVED <15 SEP 2004 by CunninFX>
Review Markings:

Margaret P. Grafeld
Declassified/Released
US Department of State
EO Systematic Review
04 MAY 2006

Review Media Identifier:
Review Referrals: n/a
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
Secure: OPEN
Status: NATIVE
Subject: LOS: ARCHIPELAGOS
TAGS: PLOS, RP
To: KUALA LUMPUR
Type: TE
Markings: Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 04 MAY 2006